

New South Wales

# Ports Corporatisation and Waterways Management Amendment Bill 2006

## **Explanatory note**

This explanatory note relates to this Bill as introduced into Parliament.

#### Overview of Bill

The object of this Bill is to amend the *Ports Corporatisation and Waterways Management Act 1995* (the *Principal Act*):

- (a) to change the name of the Act, and
- (b) to provide that the Minister, rather than the Governor, may issue operating licences to Port Corporations, and
- (c) to expand the statutory delegation powers of the Minister, and
- (d) to give the Maritime Authority a statutory power of delegation, and
- (e) to set out the principal functions of the Maritime Authority, and
- (f) to confirm the validity of certain instruments issued under non-statutory delegations.

The Bill also amends other Acts consequentially.

# Outline of provisions

Clause 1 sets out the name (also called the short title) of the proposed Act.

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Clause 2 provides for the commencement of the proposed Act on the date of assent.

Clause 3 is a formal provision that gives effect to the amendments to the *Ports Corporatisation and Waterways Management Act 1995* set out in Schedule 1.

**Clause 4** is a formal provision that gives effect to the amendments to the Acts set out in Schedule 2.

Clause 5 provides for the repeal of the proposed Act after the date of assent. Once the amendments have commenced the proposed Act will be spent and section 30 of the *Interpretation Act 1987* provides that the repeal of an amending Act does not affect the amendments made by that Act.

# Schedule 1 Amendment of Ports Corporatisation and Waterways Management Act 1995

#### Change of name of Principal Act

**Schedule 1** [1] changes the name of the Principal Act to the *Ports and Maritime Administration Act 1995*.

#### **Operating licences for Port Corporations**

Currently, section 12 of the Principal Act enables port safety functions to be exercised by a Port Corporation in accordance with an operating licence issued by the Governor on the recommendation of the Minister. Under sections 13 and 15 of the Principal Act, the Governor may also renew and vary such licences.

**Schedule 1 [3]–[5]** amend sections 12, 13 and 15 of the Principal Act to enable the Minister to exercise those functions rather than the Governor.

**Schedule 1 [9]** amends Schedule 5 to the Principal Act to provide that operating licences previously issued by the Governor and still in force are taken to have been issued under the amended provisions of the Principal Act.

Schedule 1 [2] makes a consequential amendment.

#### **Delegations**

**Schedule 1** [6] amends section 27 of the Principal Act to expand the Minister's statutory powers of delegation. Currently, section 27 of the Principal Act provides that the Minister can delegate functions conferred on the Minister under the marine legislation. The amendment will enable the Minister to delegate to certain authorised persons functions under other legislation conferred on the Minister in his or her capacity as the Minister administering the Principal Act.

**Schedule 1 [8]** inserts proposed section 41A into the Principal Act to enable the Maritime Authority to delegate functions conferred on the Authority to certain authorised persons.

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Explanatory note

**Schedule 1 [9]** amends Schedule 5 to the Principal Act to provide that certain instruments granted, given or issued by the staff of marine government agencies are not invalid merely because they were issued pursuant to non-statutory delegations given by the Minister.

### **Functions of Maritime Authority**

**Schedule 1** [7] amends section 41 of the Principal Act to set out the principal functions of the Maritime Authority.

### Schedule 2 Amendment of other Acts

**Schedule 2** makes amendments to other Acts as a consequence of the amendments made by Schedule 1.

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# **Ports Corporatisation and Waterways Management Amendment Bill 2006**

No , 2006

#### A Bill for

An Act to amend the *Ports Corporatisation and Waterways Management Act 1995* with respect to the functions of the Maritime Authority, the name of the Act, operating licences of Port Corporations and delegations; and for other purposes.

Γhe	e Legislature of New South Wales enacts:	1
1	Name of Act	2
	This Act is the Ports Corporatisation and Waterways Management Amendment Act 2006.	t 3
2	Commencement	5
	This Act commences on the date of assent to this Act.	6
3	Amendment of Ports Corporatisation and Waterways Management Act 1995 No 13	7 8
	The Ports Corporatisation and Waterways Management Act 1995 is amended as set out in Schedule 1.	9 10
4	Amendment of other Acts	11
	The Acts specified in Schedule 2 are amended as set out in that Schedule.	12 13
5	Repeal of Act	14
	(1) This Act is repealed on the day following the day on which this Act commences.	15 16
	(2) The repeal of this Act does not, because of the operation of section 30 of the <i>Interpretation Act</i> 1987 affect any amendment made by this Act	) 17 18

Scł	nedule 1	Amendment of Ports Corporatisation and Waterways Management Act 1995	1 2
		(Section 3)	3
[1]	Section 1	Name of Act	4
	Omit "Port	's Corporatisation and Waterways Management Act 1995".	5
	Insert inste	ad "Ports and Maritime Administration Act 1995".	6
[2]	Section 3	Definitions	7
	Omit "Gov	ernor" from the definition of <i>operating licence</i> in section 3 (1).	8
	Insert inste	ad "Minister".	9
[3]	Section 12	Exercise of port safety functions under operating licence	10
	Omit "Gov	ernor on the recommendation of the Minister" from section 12 (2).	11
	Insert inste	ad "Minister".	12
[4]		Performance standards and quality assurance programs for nder operating licence	13 14
	Omit "Gov	ernor" from section 13 (2). Insert instead "Minister".	15
[5]	Section 15	Other provisions relating to operating licence	16
	Omit "Gov	ernor" wherever occurring in section 15 (2), (3) and (4).	17
	Insert inste	ad "Minister".	18
[6]	Section 27	Delegation of functions by Minister	19
	Omit section	on 27 (1). Insert instead:	20
	(1)	The Minister may delegate to an authorised person any of the following functions, other than this power of delegation:	21 22
		(a) any function of the Minister under the marine legislation,	23
		(b) any function conferred by or under any Act on the Minister in his or her capacity as the Minister administering this Act.	24 25 26

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Schedule 1 Amendment of Ports Corporatisation and Waterways Management Act 1995

[7]	Sect	ion 41	1 Functions of Authority	1
	Omit	t sectio	on 41 (1) and (2). Insert instead:	2
		(1)	The principal functions of the Authority are as follows:	3
			(a) to exercise such maritime or other functions of the Minister under the marine legislation and other legislation as are delegated to it by the Minister,	5 6
			(b) to provide advice to the Minister in relation to maritime and ports matters,	<del>7</del> 8
			(c) to manage property vested in it.	9
		(2)	The Authority has such other functions as are conferred or imposed on it by or under this or any other Act.	10 11
[8]	Sect	ion 41	1A	12
	Inser	t after	section 41:	13
	41A	Dele	egation of functions by Authority	14
		(1)	The Authority may delegate to an authorised person any function conferred on the Authority by or under this or any other Act, other than this power of delegation.	15 16 17
		(2)	In this section, authorised person means:	18
			(a) a member of the staff of the Authority, or	19
			(b) a Port Corporation or a member of the staff of a Port Corporation, or	20 21
			(c) a harbour master or acting harbour master, or	22
			(d) a public servant, or	23
			(e) any person of a class prescribed by the regulations	24

[9]		Schedule 5 Savings, transitional and other provisions Insert after Part 2:				
	Par	t 3	Provisions consequent on enactment of Ports Corporatisation and Waterways Management Amendment Act 2006		; 2	
	16	Exis	ting op	perating licences	(	
			of se	perating licence in force immediately before the amendment ection 12 by the <i>Ports Corporatisation and Waterways agement Amendment Act 2006</i> is taken to have been issued r that section as so amended.	- 8 9	
	17	Prov	isions	relating to certain instruments issued by Authority	1	
		(1)	In thi	is clause:	12	
		. ,	deleg	gation includes purported delegation.	13	
			issuii gove Mini	time agency means, in relation to the granting, giving or ng of a relevant instrument, any government Department, rnment office or statutory authority for which the relevant ster was responsible at the time of the granting, giving or ng of the instrument.	14 15 16 17 18	
			relev	ant instrument means:	19	
			(a)	a development consent granted under the <i>Environmental Planning and Assessment Act 1979</i> , or	20 2	
			(b)	a permit, authorisation, approval or notice granted, given or issued under the <i>Rivers and Foreshores Improvement Act 1948</i> .	22 23 24	
			Mini	tant Minister, in relation to a relevant instrument, means the ster who has or had the function of granting, giving or ng the instrument.	25 26 27	
		(2)	pursu of a	relevant instrument purportedly granted, given or issued ant to a delegation made by the relevant Minister to the head maritime agency is not invalid (and is taken never to have invalid) by reason only that:	28 29 30 31	
			(a)	there was no statutory authority for the delegation, or	32	
			(b)	the relevant instrument was not granted, given or issued in the name of the Minister, or	33 34	
			(c)	the relevant instrument was granted, given or issued by a member of staff of the maritime agency.	38 36	

Sch	edule 2	Amendment of other Acts	1
		(Section 4)	2
2.1	Commerci	al Vessels Act 1979 No 41	3
[1]	Section 4B F	Ports and Maritime Administration Act 1995	4
	Omit "Ports	Corporatisation and Waterways Management Act 1995".	5
	Insert instead	"Ports and Maritime Administration Act 1995".	6
[2]	Section 5 De	efinitions	7
	Omit "Water in section 5 (	ways Authority" from the definition of <i>Secretary of the Minister</i> 1).	8
	Insert instead	"Maritime Authority".	10
2.2	Fines Act	1996 No 99	11
	Schedule 1 S	Statutory provisions under which penalty notices issued	12
	Omit "Ports	Corporatisation and Waterways Management Act 1995".	13
	Insert instead	"Ports and Maritime Administration Act 1995".	14
2.3	Fire Brigad	des Act 1989 No 192	15
	Section 20A applies	Hazardous material incidents outside area to which Act	16 17
		Corporatisation and Waterways Management Act 1995" curring in the definition of <b>port authority</b> in section 20A (4).	18 19
	Insert instead	"Ports and Maritime Administration Act 1995".	20
2.4	Impoundir	ng Act 1993 No 31	21
[1]	Dictionary		22
	Omit "Minist	ter for Ports" from the definition of area of operations.	23
	Insert instead Act 1995".	"Minister administering the Ports and Maritime Administration	24 25
[2]	Dictionary, o	definition of "impounding authority"	26
	Omit "Minist	er for Ports".	27
	Insert instead <i>Act 1995</i> ".	"Minister administering the Ports and Maritime Administration	28 29

2.5	Independent Pricing and Regulatory Tribunal Act 1992 No 39	1
[1]	Section 4 Government monopoly services	2
	Omit "Ports Corporatisation and Waterways Management Act 1995" from section 4 (5).	3 4
	Insert instead "Ports and Maritime Administration Act 1995".	5
[2]	Schedule 1 Government agencies for which Tribunal has standing reference	6 7
	Omit "Ports Corporatisation and Waterways Management Act 1995".	8
	Insert instead "Ports and Maritime Administration Act 1995".	9
2.6	Local Government Act 1993 No 30	10
	Section 600 Rebates in respect of certain land vested in public bodies	11
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of <i>public body</i> in section 600 (9).	12 13
	Insert instead "Ports and Maritime Administration Act 1995".	14
2.7	Marine Pollution Act 1987 No 299	15
[1]	Section 3 Definitions	16
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of harbour master in section 3 (1).	17 18
	Insert instead "Ports and Maritime Administration Act 1995".	19
[2]	Section 5A Ports and Maritime Administration Act 1995	20
	Omit "Ports Corporatisation and Waterways Management Act 1995".	21
	Insert instead "Ports and Maritime Administration Act 1995".	22
[3]	Section 13B Ships must be insured against oil pollution	23
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of <b>port</b> in section 13B (1).	24 25
	Insert instead "Ports and Maritime Administration Act 1995".	26

2.8	Marine Safety Act 1998 No 121	1
[1]	Section 4 Definitions	2
	Omit "Ports Corporatisation and Waterways Management Act 1995" wherever occurring in the definitions of marine legislation and Maritime Authority in section 4 (1).	3 4 5
	Insert instead "Ports and Maritime Administration Act 1995".	6
[2]	Section 19 Regulations relating to safety of navigation	7
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the note.	8
	Insert instead "Ports and Maritime Administration Act 1995".	10
[3]	Section 71 Definitions	11
	Omit "Ports Corporatisation and Waterways Management Act 1995" wherever occurring in paragraphs (a) and (b) of the definition of <i>pilotage</i> service provider in section 71 (1).	12 13 14
	Insert instead "Ports and Maritime Administration Act 1995".	15
[4]	Section 74 Pilotage compulsory in pilotage ports	16
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the note.	17 18
	Insert instead "Ports and Maritime Administration Act 1995".	19
[5]	Section 127 Summary proceedings for offences	20
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the note.	21 22
	Insert instead "Ports and Maritime Administration Act 1995".	23
[6]	Schedule 3 Amendment of other Acts	24
	Omit "Ports Corporatisation and Waterways Management Act 1995" from Schedule 3.6 [1].	25 26
	Insert instead "Ports and Maritime Administration Act 1995".	27
[7]	Schedule 3.7	28
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the heading.	29 30
	Insert instead "Ports and Maritime Administration Act 1995".	31

[8]	Schedule 4 Savings, transitional and other provisions	1
	Omit "Ports Corporatisation and Waterways Management Act 1995" from clause 5.	2
	Insert instead "Ports and Maritime Administration Act 1995".	4
2.9	Maritime Services Act 1935 No 47	5
[1]	Section 2 Definitions	6
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of <b>Harbour master</b> in section 2 (1).	7 8
	Insert instead "Ports and Maritime Administration Act 1995".	9
[2]	Section 2A Ports and Maritime Administration Act 1995	10
	Omit "Ports Corporatisation and Waterways Management Act 1995".	11
	Insert instead "Ports and Maritime Administration Act 1995".	12
[3]	Section 30D Penalty notices for certain offences	13
	Omit "Ports Corporatisation and Waterways Management Act 1995" from section 30D (1) (d) (iv).	14 15
	Insert instead "Ports and Maritime Administration Act 1995".	16
[4]	Section 38 Regulations	17
	Omit "Waterways Authority within the meaning of the <i>Ports Corporatisation and Waterways Management Act 1995</i> " from section 38 (5).	18 19
	Insert instead "Authority within the meaning of the <i>Ports and Maritime Administration Act 1995</i> ".	20 21
2.10	Navigation Act 1901 No 60	22
	Section 4B Ports and Maritime Administration Act 1995	23
	Omit "Ports Corporatisation and Waterways Management Act 1995".	24
	Insert instead "Ports and Maritime Administration Act 1995".	25

2.11	Parliamentary Electorates and Elections Amendment Act 2006 No 68	1
	Schedule 19 Amendment of other legislation	3
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the heading to Schedule 19.17.	4 5
	Insert instead "Ports and Maritime Administration Act 1995".	6
2.12	Passenger Transport Act 1990 No 39	7
	Section 3 Definitions	8
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of Maritime Authority in section 3 (1).	9 10
	Insert instead "Ports and Maritime Administration Act 1995".	11
2.13	Protection of the Environment Operations Act 1997 No 156	12
	Dictionary	13
	Omit "Ports Corporatisation and Waterways Management Act 1995" from the definition of marine authority.	14 15
	Insert instead "Ports and Maritime Administration Act 1995".	16
2.14	Rivers and Foreshores Improvement Act 1948 No 20	17
[1]	Section 22A Definitions	18
	Omit "Ports Corporatisation and Waterways Management Act 1995)—the Minister for Ports" from paragraph (a) of the definition of Constructing Authority.	19 20 21
	Insert instead "Ports and Maritime Administration Act 1995)—the Minister administering that Act".	22 23
[2]	Section 23 Construction of works in navigable waters	24
	Omit "Minister for Ports" wherever occurring.	25
	Insert instead "Minister administering the <i>Ports and Maritime Administration Act 1995</i> ".	26 27

27

2.15	State Emergency and Rescue Management Act 1989 No 165	1
	Section 53 Offence to operate rescue unit or rescue vehicle without accreditation	2
	Omit "Ports Corporatisation and Waterways Management Act 1995" from section 53 (3) (b).	4 5
	Insert instead "Ports and Maritime Administration Act 1995".	6
2.16	Sydney Harbour Foreshore Authority Act 1998 No 170	7
	Section 18 Management of land of other public authorities	8
	Omit "Ports Corporatisation and Waterways Management Act 1995" from paragraph (b) of the definition of <b>public authority</b> in section 18 (5).	9 10
	Insert instead "Ports and Maritime Administration Act 1995".	11