

New South Wales

Police Integrity Commission Amendment Bill 2006

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This Public Bill, originated in the Legislative Assembly and, having this day passed, is now ready for presentation to the Legislative Council for its concurrence.

Clerk of the Legislative Assembly. Legislative Assembly,



New South Wales

Police Integrity Commission Amendment Bill 2006

Act No , 2006

An Act to amend the *Police Integrity Commission Act 1996* to provide for a system of investigation, referral and oversight of complaints against certain members of NSW Police who are not police officers; to make consequential amendments to the *Independent Commission Against Corruption Act 1988*; and for other purposes.

EXAMINED

Chairman of Committees

| The | Legislature of New South Wales enacts: | 1 |
|-----|--|-------------------|
| 1 | Name of Act | 2 |
| | This Act is the Police Integrity Commission Amendment Act 2006. | 3 |
| 2 | Commencement | 4 |
| | This Act commences on a day or days to be appointed by proclamation. | 5 |
| 3 | Amendment of Police Integrity Commission Act 1996 No 28 | 6 |
| | The Police Integrity Commission Act 1996 is amended as set out in Schedule 1. | 7 8 |
| 4 | Amendment of Independent Commission Against Corruption Act 1988 No 35 | 9 10 |
| | The <i>Independent Commission Against Corruption Act 1988</i> is amended as set out in Schedule 2. | 11 12 |
| 5 | Repeal of Act | 13 |
| | (1) This Act is repealed on the day following the day on which all of the provisions of this Act have commenced. | 14 15 |
| | (2) The repeal of this Act does not, because of the operation of section 30 of the <i>Interpretation Act 1987</i> , affect any amendment made by this Act. | 16 17 |

| Schedule 1 | | le 1 | Amendment of Police Integrity Commission Act 1996 | |
|------------|--------|----------------------|--|--------------|
| | | | (Section 3) | ; |
| [1] | Secti | on 4 l | Definitions | 4 |
| | Insert | t in al _l | phabetical order in section 4 (1): | ; |
| | | | administrative officer means any member of NSW Police other than a police officer. | (|
| | | | administrative officer complaint means a complaint made under section 75A. | ; |
| | | | corrupt conduct of an administrative officer—see section 5A. | 10 |
| | | | disciplinary proceedings means proceedings for a disciplinary offence. | 1: 1: |
| | | | former administrative officer means any person who is not an | 1; |
| | | | administrative officer but who has been an administrative officer at any time previously (whether before or after the | 14 |
| | | | commencement of Schedule 1 [1] to the <i>Police Integrity</i> | 19 10 |
| | | | Commission Amendment Act 2006). | 17 |
| | | | former officer of the Commission means any person who is not | 18 |
| | | | an officer of the Commission but who has been an officer of the Commission at any time previously (whether before or after the | 19 20 |
| | | | commencement of Schedule 1 [1] to the <i>Police Integrity</i> | 2 |
| | | | Commission Amendment Act 2006). | 22 |
| [2] | Secti | on 4 (| (3A) | 23 |
| | Omit | the su | ubsection. | 24 |
| [3] | Secti | on 5A | \ | 2 |
| | Insert | t after | section 5: | 26 |
| | 5A | Corr | upt conduct of administrative officers | 27 |
| | | (1) | Definition | 28 |
| | | | For the purposes of this Act, corrupt conduct of an | 29 |
| | | | administrative officer means any conduct of an administrative | 30 |
| | | | officer that is corrupt conduct for the purposes of the <i>Independent</i> | 3. |
| | | | Commission Against Corruption Act 1988. | 32 |

| | | (2) | Former administrative officers | 1 |
|-----|-------|---------|---|--|
| | | | Conduct may be dealt with, or continue to be dealt with, under this Act even though any administrative officer involved has ceased to be an administrative officer. Accordingly, references in this Act to an administrative officer extend, where appropriate, to include a former administrative officer. | 2 3 4 5 6 |
| [4] | Sect | ion 13 | A | 7 |
| | Inser | t after | section 13: | 8 |
| | 13A | Othe | r functions regarding administrative officers | 9 |
| | | (1) | Other functions of the Commission include the following: | 10 |
| | | | (a) to prevent corrupt conduct of administrative officers, | 11 |
| | | | (b) to detect or investigate, or oversee other agencies in the detection or investigation of, corrupt conduct of administrative officers. | 12 13 14 |
| | | (2) | The Commission is, as far as practicable, required to turn its attention principally to serious corrupt conduct of administrative officers. | 15 16 17 |
| | | (3) | The reference in this section to <i>overseeing</i> other agencies in the detection or investigation of corrupt conduct of administrative officers is a reference to the provision by the Commission of guidance that relies on a system of guidelines prepared by it and progress reports and final reports furnished to it rather than the provision of detailed guidance in the planning and execution of such detection and investigation. | 18 19 20 21 22 23 24 |
| | | (4) | In overseeing other agencies for the purposes of this section, the Commission does not have a power of control or direction, and any such oversight is to be achieved by agreement. However, it is the duty of members of NSW Police to co-operate with the Commission in the exercise of its oversight functions and any other functions of the Commission. | 25 26 27 28 29 30 |
| | | (5) | However, nothing in subsection (2), (3) or (4): | 31 |
| | | | (a) affects the capacity of the Commission to exercise any of the functions as referred to in subsection (1), or | 32 33 |
| | | | (b) provides a ground for any appeal or other legal or administrative challenge to the exercise by the Commission of any of those functions. | 34 35 36 |

| [5] | Section 15 Othe collected | r functions regarding evidence and information | 1 |
|------|---|---|----------------------|
| | Insert "or adminis 15 (1) (b) (i). | strative officer complaint" after "police complaint" in section | 3 |
| [6] | Section 16 Proving recommendation | isions regarding assessments, opinions and ns | 5 |
| | Insert "or corruption misconduct" in se | pt conduct of an administrative officer" after "or other ection 16 (1) (a). | 1 8 |
| [7] | Section 16 (3) | | 9 |
| | Insert "or corru misconduct" whe | apt conduct of an administrative officer" after "police rever occurring. | 10 11 |
| [8] | Section 23 Inves | stigations generally | 12 |
| | Omit section 23 (| 1). Insert instead: | 13 |
| | (1) The | Commission may conduct an investigation: | 14 |
| | (a) | on its own initiative, or | 15 |
| | (b) | on a police complaint made or referred to it or on a police complaint of which it becomes aware, or | 16 17 |
| | (c) | on an administrative officer complaint made to it, or | 18 |
| | (d) | on a report made to it. | 19 |
| [9] | Section 23 (2) | | 20 |
| | Insert ", administ | rative officer" after "police officer". | 21 |
| [10] | Section 23 (2) | | 22 |
| | ` ' | upt conduct of an administrative officer" after "police | 23 24 |
| [11] | Section 23 (3) (c | s) | 25 |
| | Insert "or admini | strative officer complaint" after "police complaint". | 26 |
| [12] | Section 30 Injun | actions | 27 |
| | Insert at the end of | of section 30 (2) (b): | 28 |
| | | , or | 29 |
| | (c) | it is necessary to restrain the conduct in order to prevent irreparable harm being done because of serious corrupt conduct, or suspected serious corrupt conduct, by an administrative officer. | 30 31 32 33 |

| [13] | Part | | | 1 |
|------|-------|--------------|--|----------------------------|
| | Inser | t after l | Part 4: | 2 |
| | Par | t 4A | Complaints against administrative officers | 3 |
| | 75A | | plaints about possible corrupt conduct of administrative ers (cf ICAC Act s 10) | 4 |
| | | (1) | Any person may make a complaint to the Commission about a matter that concerns or may concern corrupt conduct of an administrative officer. | 5 6 7 |
| | | (2) | The Commission may investigate any such complaint or decide that the complaint need not be investigated. | 8 9 |
| | | (3) | The Commission may discontinue an investigation of any such complaint. | 10 11 |
| | 75B | Duty admi | to notify Commission of possible corrupt conduct of nistrative officers (cf ICAC Act s 11) | 12 |
| | | (1) | This section applies to the following officers: | 13 |
| | | | (a) the Ombudsman, | 14 |
| | | | (b) the Commissioner of Police, | 15 |
| | | | (c) the principal officer of a public authority, | 16 |
| | | | (d) an officer who constitutes a public authority. | 17 |
| | | (2) | An officer to whom this section applies is under a duty to report to the Commission any matter that the officer suspects on reasonable grounds concerns or may concern corrupt conduct of an administrative officer. | 18 19 20 21 |
| | | (3) | The Commission may issue guidelines as to what matters need or need not be reported. | 22 23 |
| | | (4) | This section has effect despite any duty of secrecy or other restriction on disclosure. | 24 25 |
| | | (5) | The regulations may prescribe who is the principal officer of a public authority, but in the absence of regulations applying in relation to a particular public authority, the principal officer is the person who is the head of the authority, its most senior officer or the person normally entitled to preside at its meetings. | 26 27 28 29 30 |
| | | (6) | In this section, <i>public authority</i> has the same meaning as it has in the <i>Independent Commission Against Corruption Act 1988</i> . | 31 32 |

| [14] | Sect | ion 93 | Α | | 1 |
|------|----------------|--------------------|----------------|--|----------------------------|
| | Inse | rt after | section | n 93: | 2 |
| | 93A | Forn | ner off | ficers of the Commission | 3 |
| | | (1) | conti of th | the avoidance of doubt, conduct may be dealt with, or inue to be dealt with, under this Act even though any officer the Commission involved has ceased to be an officer of the imission. | 4 5 6 7 |
| | | (2) | Com | ordingly, references in this Act to an officer of the mission extend, where appropriate, to include a former er of the Commission. | 8 9 10 |
| | | (3) | that | nout limiting subsection (2), appropriate references to which subsection applies include references in provisions of this that concern: | 11 12 13 |
| | | | (a) | complaints about, or investigating or otherwise dealing with, the conduct of an officer of the Commission, or | 14 15 |
| | | | (b) | obtaining information, documents or other things from, or requiring answers or evidence to be given or produced by, an officer of the Commission (whether in connection with the officer's own conduct or the conduct of another officer of the Commission). | 16 17 18 19 20 |
| [15] | Sect offic | ion 12 ers inv | 9 Fund | ctions of ICAC where police officers or administrative | 21 22 |
| | Inse | rt "or a | dminis | strative officers" after "police officers" wherever occurring. | 23 |
| [16] | Sect | ion 13 | 0 Fun | ctions of PIC where other public officials involved | 24 |
| | Inse | rt "or a | dminis | strative officers" after "police officers" wherever occurring. | 25 |
| [17] | Sect | ion 13 | 1 Arra | ingements between PIC and ICAC | 26 |
| | | | | pt conduct of an administrative officer" after "police ection 131 (1) (a). | 27 28 |
| [18] | Sect | ion 13 | 1 (1) (| b) | 29 |
| | | | | an by a police officer or administrative officer)" after nmission Against Corruption Act 1988". | 30 31 |
| [19] | Sect | ion 13 | 1 (1) (| c) | 32 |
| | Inser offic | rt "or b ials". | oth ad | ministrative officers and other public officials" after "public | 33 34 |

| [20] | Section 1 | 31 (1) (d) | 1 |
|------|------------------------|---|----------------|
| | Insert "or officials". | both administrative officers and other public officials" after "public | 2 |
| [21] | Section 1 | 32 Other roles of ICAC not affected | 4 |
| | Omit "13 | (1) (d)–(k)". Insert instead "13 (1) (e), (i), (j) and (k)". | 5 |
| [22] | Section 1 | 35 Complaints by public officials | 6 |
| | Insert "or | administrative officer" after "police officer" in section 135 (1). | 7 |
| [23] | Section 1 | 41 Proceedings for offences | 8 |
| | Omit secti | ion 141 (4). Insert instead: | g |
| | (4) | Proceedings for an alleged offence under any of the following provisions of this Act may be commenced within 3 years after the commission of the alleged offence: | 10 11 12 |
| | | (a) section 25, | 13 |
| | | (b) sections 52, 53, 54 and 56, | 14 |
| | | (c) section 104 (c), | 15 |
| | | (d) section 106. | 16 |
| [24] | Schedule | 3 Savings, transitional and other provisions | 17 |
| | Insert at th | ne end of clause 1 (1): | 18 |
| | | Police Integrity Commission Amendment Act 2006 | 19 |
| [25] | Schedule | 3 | 20 |
| | Insert at th | ne end of the Schedule (with appropriate Part and clause numbering): | 21 |
| | Part | Provisions consequent on enactment of | 22 |
| | | Police Integrity Commission Amendment | 23 |
| | | Act 2006 | 24 |
| | Definition | | |
| | | In this Part: | 26 |
| | | amending Act means the Police Integrity Commission Amendment Act 2006. | 27 28 |

28

| Appl offic | ication of amendments to previous conduct of administrative ers | 1 2 |
|---------------|--|--------|
| (1) | Except as provided by subclause (2), the amendments made to | 3 |
| () | this Act by the amending Act concerning the detection and | 4 |
| | investigation of corrupt conduct of administrative officers or | 5 |
| | former administrative officers extend to conduct that occurred (or | 6 |
| | is alleged to have occurred) before the relevant commencement | 7 |
| | day. | 8 |
| (2) | This Act (as in force immediately before the relevant | 9 |
| ` / | commencement day) continues to apply to the investigation of a | 10 |
| | complaint about the conduct of an administrative officer that was | 11 |
| | made before that day. | 12 |
| (3) | In this clause, <i>relevant commencement day</i> means the day on | 13 |
| . , | which Schedule 1 [4] to the amending Act commences. | 14 |
| Appl | ication of amendment to section 141 | 15 |
| (1) | The amendment made to section 141 (4) by Schedule 1 [23] to the | 16 |
| ` , | amending Act applies to offences committed (or alleged to have | 17 |
| | been committed) on or after the commencement of that | 18 |
| | amendment. | 19 |
| (2) | Section 141 (4), as in force immediately before the | 20 |
| | commencement of Schedule 1 [23] to the amending Act, | 21 |
| | continues to apply to offences committed (or alleged to have been | 22 |
| | committed) before that commencement. | 23 |

| Schedule 2 | | Amendment of Independent Commission Against Corruption Act | |
|------------|--------------|---|-------------------------------------|
| | | 1988 | 3 |
| | | (Section 4) | 4 |
| [1] | Section 11 | Duty to notify Commission of possible corrupt conduct | 5 |
| | Insert after | section 11 (2): | 6 |
| | (2A) | Despite subsection (2), the Commissioner of Police is not under a duty to report to the Commission any matter that concerns or may concern corrupt conduct of a police officer or administrative officer (within the meaning of the <i>Police Integrity Commission Act 1996</i>) unless the Commissioner of Police suspects on reasonable grounds that the matter also concerns or may concern corrupt conduct of another public official. | 7 8 9 10 11 12 13 |
| [2] | Section 13 | Principal functions | 14 |
| | Insert after | section 13 (1): | 15 |
| | (1A) | Subsection (1) (d) and (f)–(h) do not extend to the conduct of police officers or administrative officers within the meaning of the <i>Police Integrity Commission Act 1996</i> . | 16 17 18 |